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Message Text

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INFO OCT-01 EA-09 ISO-00 OIC-02 IO-13 USIA-15 HEW-06

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R 041632Z NOV 76
FM SECSTATE WASHDC
TO AMEMBASSY MANILA
AMEMBASSY TAIPEI

UNCLAS STATE 271740

E.O. 11652:N/A

TAGS: TW/ELAB RP/ELAB

SUBJECT: DOL SEMINAR ON SAFETY AND HEALTH

REFERENCE: A. STATE 258382 B. STATE 260248
C. MANILA 16751

1. BACKGROUND OF DOL MISSION TO CONDUCT SEMINAR ON OCCUPATIONAL SAFETY AND HEALTH: UNION REPRESENTATIVE ALAN F. BURCH, DIRECTOR, DEPARTMENT OF SAFETY AND ACCIDENT PREVENTION, INTERNATIONAL UNION OF OPERATING ENGINEERS AFL-CIO. MEMBER OF THAT ORGANIZATION SINCE 1946. FORMER MEMBER OF THE FEDERAL OCCUPATIONAL SAFETY AND HEALTH REVIEW COMMISSION. SERVED ON NUMBER OF SAFETY STANDARDS COMMITTEES FOR AMERICAN NATIONAL STANDARDS INSTITUTE AND NATIONAL FIRE PROTECTION ASSOCIATION IN ADDITION: WORKED WITH SOCIETY OF AUTOMATIVE ENGINEERS AND AMERICAN SOCIETY OF MECHANICAL ENGINEERS AND ON NUMBER OF FEDERAL ADVISORY COMMITTEES DEALING WITH SAFETY AND HEALTH.MEMBER, BOARD OF DIRECTORS,NATIONAL SAFETY COUNCIL AND AMERICAN NATIONAL STANDARDS INSTITUTE.
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2. INDUSTRY REPRESENTATIVE, A. DONALD GILMOUR SENIOR

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LOSS CONTROL REPRESENTATIVE, HARTFORD INSURANCE COMPANY:
B.A. COLLEGE OF WILLIAM AND MARY. MEMBER: AMERICAN SOCIETY

SAFETY ENGINEERS; WASHINGTON METROPOLITAN AREA
CONSTRUCTION SAFETY ASSOCIATION.

3. OSHA MEMBER, RONALD MCCANN, CINCINNATI AREA DIRECTOR,
OCCUPATIONAL SAFETY AND HEALTH ADMINISTRATION U.S. DEPT.
OF LABOR, BACKGROUND TO FOLLOW.

4. MISSION ETA MANILA NOV. 21; TAIPEI NOV. 28. AIRLINE
AND FLT. NUMBER WILL FOLLOW.

5. DOL OFFICER LELAND SNOW WILL ACCOMPANY MISSION.
MR. BURCH WILL BE ACCOMPANIED BY WIFE. REQUEST
RESERVATIONS FOR THREE SINGLES AND ONE DOUBLE AT
A; BAYVIEW PLAZA IN MANILA NOV. 21-27; IMPERIAL HOTEL IN
TAIPEI, NOV. 28 - DEC. 3.

6. MISSION MEMBERS WILL REINFORCE PRESENTATION WITH USE
OF VISUALS. REQUEST USIS MAKE AVAILABLE 16MM SOUND MOVIE
PROJECTOR, 35MM SLIDE PROJECTOR AND OVERHEAD OPAQUE
PROJECTOR FOR THIS PURPOSE.

7. FOLLOWING IS SEMINAR OUTLINE DEVELOPED BY MISSION
MEMBERS ON NOV. 1.

OCCUPATIONAL SAFETY AND HEALTH REGULATIONS:
IMPLEMENTATION AND COMPLIANCE

WEDNESDAY (NOV. 24 MANILA - DEC. 1 TAIPEI)
8:30 - 10:00 A.M. -- FORMAL OPENING REMARKS BY REPRESEN-
TATIVES OF U.S. EMBASSY AND PHILIPPINE/REPUBLIC OF CHINA
DEPARTMENTS OF LABOR, EMPLOYERS, AND TRADE UNIONS. INTRO-
DUCTION OF PHILIPPINE/REPUBLIC OF CHINA SEMINAR MODERATORS
AND U.S. MISSION MEMBERS.

10:00 - 10:30 A.M. -- MORNING BREAK

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10:30 A.M. - NOON -- DEVELOPMENT OF OCCUPATIONAL SAFETY
AND HEALTH PROGRAMS
A. DISCUSS HISTORY OF FORMAL INDUSTRIAL SAFETY PROGRAMS
IN THE UNITED STATES AND THE PHILIPPINES/REPUBLIC OF
CHINA.
B. FACTORS AFFECTING CONCERN FOR PROTECTION OF WORKER AT
THE WORK PLACE. --
C. EVALUATION OF CURRENT STATUS OF OCCUPATIONAL SAFETY
AND HEALTH PROGRAMS.
D. RESPECTIVE ROLES OF GOVERNMENT, EMPLOYERS AND TRADE

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UNIONS IN FORMULATING AND ENFORCING INDUSTRIAL SAFETY REGULATIONS.

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NOON - 1:30 P.M. -- LUNCH

1:30 - 3:00 -- FEDERAL OCCUPATIONAL SAFETY AND HEALTH REGULATIONS.
A. COMPARE PHILIPPINE/REPUBLIC OF CHINA OCCUPATIONAL SAFETY AND HEALTH REGULATIONS WITH THOSE OF THE UNITED STATES.
B. SCOPE OF COVERAGE (TYPES OF SAFETY AND HEALTH HAZARDS COVERED, INCLUDING PERMISSABLE LEVELS OF NOISE AHD AIR POLLUTANTS).
C. INDUSTRIES COVERED.

3:00 - 3:30 P.M. -- AFTERNOON BREAK

3:30 - 5:00 P.M. -- ENFORCEMENT OF OCCUPATIONAL SAFETY AND HEALTH REGULATIONS.
A. RECRUITMENT AND TRAINING OF COMPLIANCE OFFICERS.
B. INSPECTION OF INDUSTRIAL ESTABLISHMENTS.
C. PENALTIES FOR VIOLATIONS.
D. TRADE UNION ROLE IN MONITORING AND REPORTING VIOLATIONS
E. INDUSTRY PROCEDURES FOR COMPLIANCE WHEN CHARGED WITH VIOLATIONS.

THURSDAY (NOV. 25 MANILA - DEC. 2 TAIPEI)
8:30 - 10:00 A.M. -- REVIEW OF FACTORS THAT IMPEDE IMPLEMENTATION OF AND COMPLIANCE WITH ESTABLISHED INDUS-

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TRIAL SAFETY AND HYGIENE REGULATIONS.
A. COST OF PROVIDING NECESSARY SAFETY DEVICES AND PROTECTIVE CLOTHING.
B. LACK OF COMMITMENT ON PART OF EMPLOYERS.
C. INADEQUATE STAFF AND BUDGET OF DEPARTMENTS OF LABOR TO PROPERLY MONITOR PERFORMANCE AND ENFORCE REGULATIONS.
D. WORKERS NOT PROPERLY TRAINED TO RECOGNIZE SAFETY HAZARDS OR TO REPORT HAZARDS WHEN IDENTIFIED.
E. RESISTANCE OF WORKERS TO UTILIZE SAFETY DEVICES OR APPAREL CONSIDERED TO BE UNCOMFORTABLE OR INCONVENIENT.
F. U.S. EXPERIENCE IN ENCOUNTERING AND COPING WITH THESE SITUATIONS.

10:00 - 10:30 A.M. -- MORNING BREAK

10:30 A.M. - NOON -- CALCULATING COSTS OF OCCUPATIONAL ACCIDENTS AND ILLNESSES.
A. IMPACT OF LOST MAN HOURS, LOST PRODUCTION AND REHA-

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BILITATION OF INJURED WORKERS ON NATIONAL ECONOMY.

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B. COST TO INDUSTRY IN TERMS OF DAMAGED EQUIPMENT AND MATERIAL; LOST MAN HOURS; PRODUCTION LOSSES; INFERIOR PRODUCT QUALITY; COMPENSATION, INSURANCE AND LEGAL COSTS; COST OF TRAINING & RETRAINING TO REPLACE INJURED WORKERS; DAMAGE TO COMPANY'S PUBLIC IMAGE.
C. COSTS TO INJURED WORKER AND HIS FAMILY IN TERMS OF LOST WAGES, HUMAN SUFFERING AND THE TRAUMATIC EFFECTS OF WORK INJURIES OR WORK RELATED ILLNESS.
D. DISPUTES OVER APPROPRIATE JOB SAFETY PROVISIONS ARE DETREMENTAL TO HARMONIOUS MANAGEMENT/LABOR RELATIONS.

NOON - 1:30 P.M. -- LUNCH

1:30 - 3:00 P.M. -- BENEFITS OF COMPREHENSIVE INDUSTRIAL SAFETY AND HYGIENE PROGRAMS.
A. THOROUGH EXPLORATION OF HOW FORMULATION OF AND COMPLI-ANCE WITH JOB SAFETY PROGRAMS CAN IMPACT ON TANGIBLE AND INTANGIBLE COSTS OUTLINED ABOVE.

3:00 - 3:30 P.M. -- AFTERNOON BREAK
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3:30 - 5:00 P.M. -- ACHIEVING VOLUNTARY COMPLIANCE.
A. AGRESSIVE CAMPAIGN ON PART GOVERNMENT TO DEMONSTRATE ITS CONCERN FOR JOB SAFETY, INCLUDING PUBLICATION AND WIDE DISSEMINATION OF FEDERAL REGULATIONS; ASSISTANCE TO INDUSTRY IN DEVELOPING SAFETY PROGRAMS; AND TO UNIONS IN TRAINING AND EDUCATING MEMBERSHIP IN IMPORTANCE OF SAFE WORK HABITS AND USE OF SAFETY APPAREL AND EQUIPMENT.
B. ESTABLISHMENT OF JOINT MANAGEMENT/LABOR SAFETY COMMITTEE.
C. TRADE UNION RESPONSIBILITY TO FAMILIARIZE ITS MEMBER-SHIP WITH FEDERAL REGULATIONS ON SAFETY AND HOW TO RECOGNIZE AND REPORT VIOLATIONS.

D. EMPLOYERS RESPONSIBILITY TO INSTRUCT EMPLOYEES IN COMPANY SAFETY RULES AND REGULATIONS AND TO TRAIN THEM IN PROPER USE OF MACHINE GUARDS AND OTHER SAFETY DEVICES.
FRIDAY (NOV. 26 MANILA - DEC. 3 TAIPEI)
8:30 - NOON (WITH 10:00 - 10:30 A.M. BREAK)
PARTICIPANTS REPRESENTING HOST COUNTRY TRIPARTITE CO-SPONSORING GROUPS (DEPARTMENT OF LABOR EMPLOYERS, AND TRADE UNIONS) WILL MEET SEPARATELY TO REVIEW, SUMMARIZE AND EVALUATE MATERIAL COVERED DURING SEMINAR AND FORMULATE FORMAL RECOMMENDATIONS FOR SOLUTIONS TO PROBLEMS OF COMPLIANCE AND ENFORCEMENT. U.S. MISSION MEMBERS WILL SERVE AS CONSULTANT/ADVISORS TO THESE GROUPS

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DURING THEIR CONSULTATIONS.

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NOON - 1:30 P.M. -- LUNCH

AFTERNOON -- PRESENTATION OF PROPOSALS AND RECOMMENDA-
TIONS. KISSINGE

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